

## Message Text

CONFIDENTIAL

PAGE 01 MOGADI 00479 101158Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 INRE-00 NSCE-00 /026 W  
-----055294 101206Z /15

O 100950Z MAR 78  
FM AMEMBASSY MOGADISCIO  
TO SECSTATE WASHDC NIACT IMMEDIATE 5951

CONFIDENTIAL MOGADISCIO 0479

EXDIS

CORRECTED COPY (SUBJECT LINE)

E.O. 11652: XGDS-3  
TAGS: PBOR, ET, SO  
SUBJ: REVISIONS OR ADDITION TO THE US WITHDRAWAL PROPOSAL

REFS: A) STATE 061340; B) STATE 061431

1. IF I UNDERSTAND REFTELS CORRECTLY, WE HAVE INTRODUCED NEW CONDITIONS FOR THE WITHDRAWAL OF SOVIET AND CUBAN FORCES FROM THE HORN, AND THE SUPPLY OF MILITARY EQUIPMENT AND ECONOMIC ASSISTANCE TO THE GOVERNMENT OF THE SOMALI DEMOCRATIC REPUBLIC (GSDR). MY UNDERSTANDING OF THE NEW CONDITIONS IS THAT:

- 1) THE WITHDRAWAL OF THE SOVIET AND CUBAN COMBAT PRESENCE IS CONTINGENT UPON THE REESTABLISHMENT OF ETHIOPIAN CONTROL OVER ITS OWN TERRITORY -- PRESUMABLY THE OGADEN IN THIS CASE, AND
- 2) THE SUPPLY OF DEFENSIVE WEAPONS AND ECONOMIC ASSISTANCE TO THE GSDR IS CONTINGENT UPON A GSDR COMMITMENT TO THE TERRITORIAL INTEGRITY OF ETHIOPIA AND KENYA.

2. ASIDE FROM THE FACT THAT THESE POINTS ARE EITHER REVISIONS OR ADDITIONS TO THE POINTS WE PUT TO SIAD ON MARCH 8 (MOGADISCIO 0458), THE FIRST PROVIDES A BASIS FOR THE CUBANS AND SOVIETS

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TO STAY IN ETHIOPIA AS LONG AS THE ETHIOPIANS WANT THEIR ALLIES PRESENT. I SUSPECT THE ETHIOPIANS WILL HAVE A GREAT DEAL OF TROUBLE ESTABLISHING CONTROL OVER AN AREA WHERE THE WRIT OF THE CENTRAL GOVERNMENT HAS ALWAYS BEEN CHALLENGED. MOREOVER, THAT FORMULATION CONFLICTS WITH OUR ENUMERATED PRINCIPLES FOR A SETTLEMENT IN THE OGADEN WHICH CALLS FOR THE CONCURRENT WITHDRAWAL OF ALL FOREIGN COMBAT FORCES.

3. I ASSUME THERE IS IN OUR MILITARY SALES AGREEMENTS STANDARD LANGUAGE WHICH IN EFFECT WOULD PROHIBIT THE GSDR FROM USING WEAPONS OF US ORIGIN OUTSIDE ITS NORMAL BORDERS, AND THAT IN ACCEPTING SUCH WEAPONS, THE GSDR WOULD RECOGNIZE THE EXISTING BORDERS OF KENYA AND ETHIOPIA. I DO NOT BELIEVE SUCH LANGUAGE WOULD CAUSE THE GSDR ANY PROBLEM, BUT I CANNOT PREDICT HOW IT WILL RESPOND TO A PUBLIC REQUEST FOR A NEW COMMITMENT NOT TO VIOLATE THOSE BORDERS.

4. ECONOMIC ASSISTANCE WAS NOT HERETOFORE LINKED TO A SOMALI WITHDRAWAL, OR ANY OTHER STEP. THE EMBASSY IS NOW WAITING FOR APPROVAL TO SIGN A NEW PL-480 TITLE ONE SALES AGREEMENT NEXT WEEK. I CANNOT BELIEVE WE SERIOUSLY INTEND TO DEFER OR DELAY THAT AGREEMENT WHILE PRESSING GSDR FOR A COMMITMENT ON THE TERRITORIAL INTEGRITY OF ITS NEIGHBORS.

5. I HAVE NOT BEEN QUESTIONED BY THE GSDR ON THESE POINTS. I ASSUME I SHALL BE ASKED FOR CLARIFICATION SHORTLY. I FULLY RECOGNIZE THAT IN A SITUATION SUCH AS WE FIND OURSELVES IT IS INEVITABLE THAT OUR PUBLIC STATEMENTS MAY AT TIMES BE AT VARIANCE WITH DIPLOMATIC APPROACHES. I DO BELIEVE, HOWEVER, THAT IT IS ESSENTIAL THAT I BE IN A POSITION TO ADVISE THE GSDR AUTHORITATIVELY AS SOON AS POSSIBLE, AND PREFERABLY ON OUR INITIATIVE, OF ANY ADDITIONS OF REVISIONS OF THE PROPOSALS I PUT TO PRESIDENT

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SIAD ON MARCH 8 (PARAGRAPH 7 STATE 057913).  
LOUGHREN

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NNN

## Message Attributes

**Automatic Decaptoning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MILITARY ASSISTANCE, MUTUAL FORCE WITHDRAWALS, FOREIGN ASSISTANCE, BOUNDARY CLAIMS, FOREIGN POLICY  
**POSITION**  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** Released in Full  
**Disposition Approved on Date:**  
**Disposition Case Number:** 200202525  
**Disposition Comment:** RECORDING OF CLASSIFICATION/RECLASSIFICATION ACTION IN SAS (STATE ARCHIVING SYSTEM) BY THE DESIGNATED AUTHORITY FOR THIS ACTION, WHO HAS APPROVED RECLASSIFICATION AND OR EXTENSION ACTION ON THIS DOCUMENT.  
**Disposition Date:** 04 mar 2008  
**Disposition Event:**  
**Disposition History:** Released in Full by JOHN MILLS on 04-MAR-08 ;  
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**Disposition Remarks:**  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X3  
**Errors:** N/A  
**Expiration:**  
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**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
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**Review Withdrawn Fields:** n/a  
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**Status:** NATIVE  
**Subject:** REVISIONS OR ADDITION TO THE US WITHDRAWAL PROPOSAL  
**TAGS:** PBOR, MPOL, PDEV, MARR, MASS, ET, SO, US, UR, CU  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

